### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION (EDC) JOINT OPERATIONS BOARD OF DIRECTORS (OB)

### **MINUTES**

### October 13, 2022

### Community Room, Heritage Bank, Willmar, Minnesota and Via ZOOM Video Conference

Present: Art Benson, Abdulcadir Gaal, Jesse Gislason, Les Heitke, Kelly TerWisscha and

Mary Warszynski

Ex Officio: Vicki Davis, Joint Powers Board Liaison

Excused: Donna Boonstra and Justice Walker

Guests: Beth Fischer, Willmar Lakes Area Convention & Visitors Bureau; and Scott Van

Buren, Westberg Eischens

Staff: Aaron Backman, Executive Director; Sarah Swedburg, Business Development

Manager; and Kelsey Olson, Marketing & Communications Specialist

Media: Jennifer Kotila, West Central Tribune

Secretarial: Cathy Skindelien, Legal & Administrative Assistants, Inc.

President Art Benson called the meeting to order at approximately 11:02 a.m.

**AGENDA**—The date of the Minutes of the Agriculture and Renewable Energy Development Committee meeting was corrected to August 18, 2022; and added to the Consent Agenda under Approve was payment to Westberg Eischens and under Accept the Minutes of the Broadband and Advanced Technology Committee meeting for September 12, 2022.

IT WAS MOVED BY Mary Warszynski, SECONDED BY Kelly TerWisscha, to approve the Agenda and the following revised Consent Agenda. MOTION CARRIED.

#### **CONSENT AGENDA**

Approve: 1. Minutes of September 8, 2022

- 2. Financial reports as of September 30, 2022
- 3. Payment of Invoice No. 029776 from Bolton & Menk in the amount of \$7,403.50 from the TIGER II Grant/Wye line of the budget
- 4. Payment of Invoice No. 61550 from Westberg Eischens in the amount of \$9,550 for the 2021 Audit as budgeted

Accept: Committee/Subcommittee Minutes

- 1. Agriculture and Renewable Energy Development 8/18/2022
- 2. Broadband and Advanced Technology 8/1, 8/29 and 9/12/2022
- 3. Marketing and Public Relations 8/22/2022

### **NEW BUSINESS**

Willmar Lakes Area Convention & Visitors Bureau (CVB). Beth Fischer, Executive Director of the CVB, gave a presentation on the activities of the CVB (see attached). In 2009, the CVB and EDC entered into a partnership agreement (see attached) to eliminate duplication of efforts related to tourism. Since 2010, the EDC has provided annual funding of \$34,000 to the CVB for operational expenses. Fischer has been with the CVB since 2006 and is actively engaged in the community and at the state level on behalf of Kandiyohi County working closely with Explore Minnesota serving on its various committees and task forces. She served as president of the Heartland Tourism Association, and is an officer on the board of the Minnesota Association of CVBs. In Minnesota, every dollar invested in tourism marketing generates \$180 in travel spending, so the \$34,000 contributed by the EDC brings over \$6 million in travel spending to Kandiyohi County. The CVB website represents every tourism-related organization in the county, including restaurants, hotels, resorts and campgrounds. Events can be posted free of charge. The CVB is active on Facebook, Instagram, Twitter and has several blogs; #WillmarLakesArea is used for connectivity to the community. CrowdRiff is used to gather user-generated content and obtain permission to share photos.

The CVB publishes the *Willmar Lakes Area Visitor Guide* yearly. It is the official guide for Kandiyohi County and is used by businesses when they recruit, for job fairs, selling homes, and schools make it available to families who are new to the area. It is distributed at sport shows and expos and can be found at the Mall of America and the Minneapolis-St. Paul International Airport. The guide is mailed by request all over the world.

When the CVB-EDC partnership was formed in 2009, the EDC's Tourism Committee was dissolved and the CVB inherited the following activities:

- Encourage, promote and enhance the visitor experience in the Willmar Lakes Area;
- Market area amenities and events;
- Maintain billboards;
- Participate in sport shows;
- Provide resources and information sharing for area businesses and attractions; and
- Focus on bringing visitors to the Willmar Lakes area.

Since 2010, the EDC's annual contribution has been used to aid in funding these activities.

The CVB's 2023 budget for leisure travel promotion totals \$93,000, which is funded by the \$34,000 from the EDC and \$59,000 from lodging tax revenues. The budget breakdown is as follows:

- Advertising \$36,600
- CrowdRiff \$5,400
- Visitor Guide & Distribution \$28,000
- Maps \$3,000
- Billboard Maintenance \$2,000
- Sports Shows \$10,000
- Bucket List Passport \$6,500
- Mayor's Bike Ride \$1,500

Tourism's economic impact on Kandiyohi County is as follows:

- Kandiyohi County generated \$84,479,517 in gross sales from the hospitality and leisure industry in 2020.
- State sales tax revenue for Kandiyohi County was \$5,388,171.
- The hospitality and leisure industry accounts for 1,569 jobs in Kandiyohi County.
- Every \$1 invested in tourism marketing returns \$180 in traveler spending and \$18 in state and local taxes.

Aaron Backman noted the CVB is an important partner with the EDC and hospitality is an important sector of Kandiyohi County's economy. The most recent agreement with the CVB was signed in 2011 and has not been reviewed or revised since then. Backman believes it is time to reassess for the following reasons:

- The missions of the two entities are distinct.
- Since the agreement was signed, the EDC has provided over \$400,000 to hospitality, more than any other sector.
- CVB lodging tax revenues are approximately \$250,000.
- The CVB has \$300,000 in reserves and is a self-reliant entity.
- Reallocating these funds would enable the EDC to solidify other areas in need, such as childcare.

The EDC will continue to be a strong supporter of the CVB and serve on its Leisure Travel Committee. At its September 26<sup>th</sup> meeting, the EDC's Marketing and Public Relations Committee recommended a three-year phase-out of the EDC's funding to the CVB; however Backman proposes a 50% reduction in funding over three years, specifically moving to \$28,000 in 2023, \$22,000 in 2024 and \$17,000 thereafter.

The following questions by the board were addressed:

- Does the hotel at the golf course in New London provide funding?
   Not at this time.
- Should Airbnbs in the area contribute lodging tax revenues? Would it take a city resolution to enact this?
  - It would be handled on the county level, however, it would be a complicated process.
- How was the \$84 million in gross sales for Kandiyohi County calculated?
   This was calculated through a partnership of the CVB, Explore Minnesota and the
   Department of Employment and Economic Development. Estimates are done based on a sampling of what a visitor spends versus a local resident.
- Are lodging tax revenue projections significantly higher than \$250,000?
   2022 has been a great year with leisure travel close to recovering since the start of COVID. The avian flu outbreak and storm damage brought people into local hotels; however, this will subside eventually. Conventions have not regained their previous levels. Inflation is a concern as it discourages leisure travel.
- Are hotels back to pre-COVID occupancy rates?
   It varies by hotel, some are doing well, others are struggling. Occupancy rates are averaging 60%. Hotel rates are extremely high and staffing is a major concern.
- When does the CVB present its budget to the city?
   In June. It has been presented for 2023 and includes the EDC's \$34,000 allocation.
- What caused the EDC to rethink the CVB allocation?

The EDC takes the budget process very seriously and examines each line item. The committees and the CVB are operational expenses. The Ag Committee had a budget of over \$30,000 in 2020 and is now down to \$10,000. The BRE Committee dropped from \$29,600 to \$14,000 prior to the Premier Video purchase. The EDC needs to live within its means and be conscious of how the economy is faring.

 Would it be possible for Kandiyohi County to make up the difference in the CVB's budget if the EDC lowers its allocated funds, or could the lodging fee be raised?
 The Kandiyohi County budget has already been approved for 2023, and the lodging fee is controlled by state statute.

### Other comments:

- Backman's proposal is a downward adjustment of \$6,000 per year for three years, which would be 2.5% of the CVB's budget per year. The EDC is not abandoning the CVB, only making an adjustment, which hasn't been done in 11 years.
- The CVB was instrumental in bringing the Governor's Fishing Opener to Kandiyohi County, which in turn spurred action on the Highway 23 project. The EDC doesn't contribute staff time, other than participation in the CVB's committee and board.
- Tourism and leisure travel is totally interconnected with economic development.
   Businesses trying to recruit need people visiting the area and restaurants are dependent on it.
- The positive spin the CVB puts on Willmar encourages people to stay.
- The EDC's budget has increased substantially, but no inflationary factor has been calculated for the CVB allocation.
- A \$6,000 reduction in the CVB budget would force it to cut a project, which could be a billboard or sport show.

Discussion on this topic will continue at the November meeting.

[Fischer was excused from the meeting.]

**Audit Presentation**. Scott Van Buren presented the EDC's Annual Financial Report Year Ended December 31, 2021 (see attached). The auditor's opinion states the financial statements "present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of the Kandiyohi County and City of Willmar Economic Development Commission, as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America." Reports on internal control and Minnesota legal compliance are included.

The Management's Discussion Analysis lists the significant activities the EDC performs, its financial highlights and financial statements. Comparative financial information is included. The EDC remains relatively flat on its financial position. There is a \$42,000 increase in net position over a year ago and 62% of the EDC's total net position is unrestricted. Revenue was down \$2.6 million due to ending disbursements of Coronavirus Aid, Relief and Economic Security Act (CARES) funds. Expenditures were flat with the exception of grants and donations, which were again affected by CARES Act funding. Sources of revenue included intergovernmental, which accounts for 58.6 percent, and property taxes accounting for 36.9

percent. Expenses included 61.1 percent for grants and donations, 18.3 percent for salaries, taxes and benefits, and 11.7 percent for administration. Total assets in the general fund were \$1.08 million, down approximately \$28,000 from the previous year. Liabilities totaled \$10,410, down from the previous year's total of \$11,624. The EDC's total fund balance was \$1.058 million, down approximately \$44,000 from the previous year. Revenues were \$1.453 million, down \$2.654 million from the previous year, which included \$2.644 million in governmental grants. Expenditures were \$1.49 million, compared to \$4.039 million in the previous year. Grants accounted for \$2.6 million in the previous year, therefore, other expenditures were up 5.8 percent. Salary and payroll taxes were up 5.8 percent, administration was up 23 percent, committee expenditures were down 34 percent. Event expenditures were up \$35,000. Capital outlay (purchased land) was up \$60,000. Van Buren commented that the EDC does a good job of budgeting and the final expenditures were \$1.47 million, only 1.5 percent over the budgeted amount.

Because the EDC is a government entity it is required to have FDIC insurance or pledged assets exceeding 110 percent of deposits. This is tested yearly, and there is adequate FDIC coverage or collateral to secure all deposits. PERA liability is \$119,000. The EDC was found to be compliant with Minnesota legal requirements.

Material weaknesses include the EDC's inability to prepare its own financial statement, staff size causing limited segregation of duties, and adjustments being made to the books which exceeded the level at which it is required to report. Van Buren commented these are not major issues and are typical of small governmental entities.

Van Buren thanked Backman and the EDC staff for their cooperation during the audit process.

Les Heitke asked Van Buren his opinion on where the EDC should invest money given the state of the economy. Van Buren responded that investments should generally be short term to allow the EDC to be responsive. A government entity needs to handle investing with the taxpayer in mind. Investment in today's economy should be made for no more than a year to ensure there is money available for loans. The EDC's overall fund balance position is \$451,000 in unassigned assets, which is approximately a one-year reserve. This is comfortable, but not excessive. When asked if the EDC should do anything differently, Van Buren responded no—the main thing is for the board to be involved in the budget process and reviewing expenditures, ask questions and hold staff and management accountable.

IT WAS MOVED BY Abdulcadir Gaal, SECONDED BY Jesse Gislason, to recommend to the Kandiyohi County and City of Willmar Economic Development Commission Joint Powers Board that it accept the 2021 audit completed by Westberg Eischens. MOTION CARRIED.

[Van Buren was excused from the meeting.]

[Gislason and Gaal were excused from the meeting.]

**Property/Casualty & Workers Comp Insurance Quotes.** Backman reported the EDC's insurance coverage is provided by the Minnesota Counties Intergovernmental Trust (MCIT).

MCIT's estimate of approximately \$4,600 includes workers compensation and property/casualty, but does not include cyber coverage. At the board's request, the EDC is investigating other options. The League of Minnesota Cities Insurance Trust (LMCIT) submitted an initial quote of \$7,100 (see attached). North Risk Partners has been asked to provide a comparison of the two quotes and investigate other options. Backman hopes to have alternatives to discuss at the November board meeting.

**Broadband Stipend Agreement with Kandiyohi County**. Sarah Swedburg requested approval of a stipend approved by the Kandiyohi County Board and the EDC Broadband and Advanced Technology Committee for Chairperson Mark Boeschen to receive \$5,000 per year in 2022, 2023 and 2024. County funds from the American Rescue Plan Act will be used for the stipend.

IT WAS MOVED BY Kelly TerWisscha, SECONDED BY Mary Warszynski, to approve the Kandiyohi County and City of Willmar Economic Development Commission (EDC) entering into the Stipend Agreement to Mark Boeschen between Kandiyohi County, the EDC and Boeschen. MOTION CARRIED.

### **UNFINISHED BUSINESS**

**Kandiyohi County Housing Study.** Backman reported Viewpoint Consulting was hired to handle the Kandiyohi County housing study. Data collection will take approximately two and a half months and completion of the study is expected by mid-December. Jay Thompson of Viewpoint Consulting will reach out to township clerks in Kandiyohi County for information next week.

### **REPORTS**

**Economic Development Activity**. Backman reported on October 3, 2022 the Willmar City Council approved re-zoning the Warren Erickson property from an Agriculture District to R-5, High Density Multi-Family Residential District. The tax increment financing and development agreements for the project were approved. Samuel Herzog submitted building plans and the land purchase closing will occur tomorrow. Three buildings will be constructed with a total of 216 units. The project's estimated value is \$40-\$45 million. Backman spoke with a developer specializing in multi-family projects in small communities and suggested Raymond, Atwater and Kandiyohi as possible project venues.

An in-person job fair was held at Ridgewater College on September 25, 2022. Fifty-five vendors participated. Job seekers in attendance were lower than usual, however, participating businesses indicated the quality of attendees was good.

Swedburg reported the Nexyst 360 project is progressing. She continues to interact with small businesses that need assistance with business plans. Swedburg and Kelsey Olson have been visiting communities and townships in Kandiyohi County to talk about childcare. At these meetings, Lake Lillian requested assistance with a business working on development and Sunburg requested a meeting to discuss the Elevate Community Business Academy.

Elevate Community Business Academy. Swedburg reported the fall session of Elevate has 12 engaged students. It is a diverse group, ranging in age from 23-73 and includes those starting businesses, those in business, both in the service industry and retail. The session will be completed on December 12, 2022 with graduation scheduled for January 13, 2023. Last week's guest was Neil Linscheid from the University of Minnesota Extension, who shared a census tool to understand where people are spending money and how much money is spent in the industries being considered by the students. Swedburg is working with Linscheid to assess the value of the Elevate program and put metrics in place to gather data from entrepreneurs who have completed the program. Swedburg will travel to New Jersey for the Rising Tide Partner Summit on October 26-28, 2022.

### **COMMITTEE REPORTS**

**Agriculture and Renewable Energy Development (Ag) Committee.** Swedburg presented the 2022-2023 goals for the Ag Committee (<u>see</u> attached). Six-month and 12-month goals were identified. Included in the 12-month goals is assisting with the Farmtastic event held every other year by the Kandiyohi County Corn and Soybean Growers Association with the Willmar Stingers. The EDC plans to add other commodity groups to help sustain the event.

Broadband and Advanced Technology Committee. Swedburg reported the state has not yet announced the Border-to-Border Broadband Development Grant awards. A potential project with Mediacom in Lake Andrew Township was discontinued due to work begun by TDS. TDS has agreed to provide maps showing where it plans to install fiber. The Broadband Committee plans to work with local newspapers, providing press releases and guides to frequently asked questions during the winter months. A web page containing broadband project statuses and updates is planned. Completion ceremonies for Prinsburg and Hawick will be scheduled.

Business Retention and Expansion/Recruitment (BRE). Swedburg reported childcare statistics for Kandiyohi County (see attached). In the past year, Willmar went from five childcare centers to four due to the Willmar Child Care Center not opening—69 slots listed at the Willmar Child Care Center did not exist. The increased need for childcare is due to the growing number of children under age five, and childcare availability not growing along side it. Spicer is the only community showing more childcare availability. Its capacity has not changed, but the number of kids is decreasing. Overall there is a 44.3 percent increase in need in the past year; however, if the Willmar Child Care Center is removed, the increase is 33.8 percent. Family childcare dropped from 84 licensed providers to 78. This number does not include the friends/family/neighbor program, which includes those exempt from licensing and regulations. There is increased pressure for mothers to drop out of the workforce due to lack of childcare.

A survey done in 2018 indicated Kandiyohi County has a high percentage of those who have done childcare for more than 20 years and those under 5 years. These are the two highest danger areas for losing childcare slots. Those with over 20 years are likely to retire and those with under 5 years many times are only doing daycare until their own children are old enough to go to school. Staffing is another issue. Willmar's capacity has dropped by 100 slots, but at the same time gained 125 children under the age of 5. The net change in Kandiyohi County reflects the need for 285 additional slots.

An application has been submitted for a grant from the Child Care Economic Development Program. The grant application included looking into health insurance and mentor programs for childcare providers. Several partners, including Southwest Initiative Foundation, Mid-Minnesota Development Commission and United Community Action Partnership, are involved in the initiative. Area companies will be approached about starting childcare within their businesses.

**Virtual Fair Update**. Olson reported plans to adjust the time frame of the virtual job fair, which will now be called the virtual career fair for differentiation purposes. When making phone calls to potential partners, it was discovered many needed to bring the proposal to their boards, which created a one-month delay in approval. The new tentative date is January 18, 2023.

Renville and Redwood Counties will participate, and Olson is contacting other potential partners. Emails proposing the cost of the virtual career fair were sent. Goals will be set for partners in regard to number of employers and job seekers participating, and partners will be asked to identify three ways they will promote the event. Olson will create a toolkit containing helpful information for completing the goals. The EDC's goal is six or more partners.

**Finance**. There was no action taken at the last Finance Committee meeting. The committee will be presented information for a new loan to Cheers Bar & Grill in Raymond and a loan to Shimmy Shack, a new business started by a KCEO student who plans to take over the cafeteria on the MinnWest Technology Campus.

Marketing and Public Relations. Olson reported her activities include supporting childcare initiatives and attending township and city council meetings. A taco bar and bingo appreciation night will be held this evening for all area childcare providers. Olson is updating the EDC Branding and Style Guide, as well as the EDC's marketing material. The Open for Business brochure was retired and a new icon representing West Central Minnesota was created. Swedburg will attend a Women in Economic Development Conference in Chicago on October 17-19, 2022, and will use the new trifold brochure. Other activities include making calls to invite partners to participate in the virtual career fair, and creating a guest list and save-the-date for the Burlington Northern Santa Fe ribbon-cutting event for the Wye. She is also working on ads to be placed in *Rooted*, *U-Nique* and the *Impact* magazine.

**Leisure Travel**. Olson attended the CVB Leisure Travel Committee meeting at the Little Theatre in New London, where the next publication of the *Kandiyohi County Visitor Guide* was discussed.

**City Planner Update**. The City of Willmar hired a new planner, Guilherme Motta, who will start on October 31, 2022. A Latino specific resource event will be hosted by the city on October 22, 2022 through Willmar Main Street and the Planning Commission is working on a new rental housing ordinance.

WHAT'S UP? Board members shared personal events in their lives, including:

• TerWisscha reported his daughter is in her last year of graduate school for architecture in Savannah, Georgia. Her Capstone Project will be the revitalization of downtown Willmar.

- Heitke commented the Lumber One project seems to be quiet. He thought another pickle ball court was being constructed across from the lake on Business Highway 71, but it is instead a parking lot.
- Olson held her children's birthday parties at the Goat Ridge Brewery.
- Warszynski's son moved to Litchfield and she has been sharing daycare duties with the other grandma.

ADJOURNMENT—There being no business,

IT WAS MOVED BY Les Heitke, SECONDED BY Mary Warszynski, to adjourn the meeting.

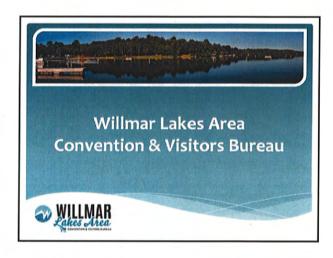
The meeting was adjourned at approximately 1:35 p.m.

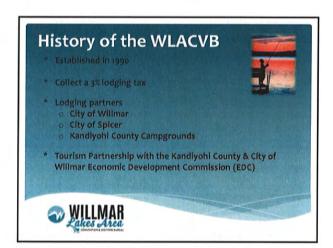
**NEXT MEETING**—The next regular board meeting is 11:00 a.m., Thursday, November 10, 2022 at the Community Room of Heritage Bank, Willmar, and via Zoom video conference.

Donna Boonstra, Secretary

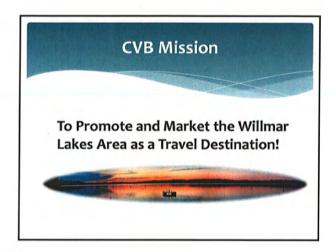
APPROVED: 11/10/2022

Art Benson, President

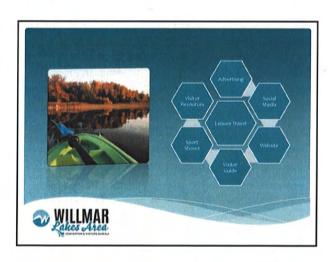












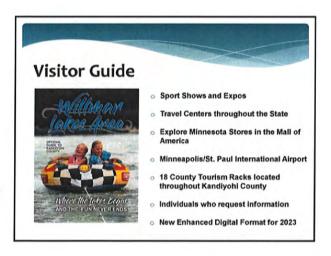














### What does the CVB do?

- o Monthly Calendar of Events
- Meetings & Conventions and Sports Facility Guides
- o Golf Brochure & Passport
- o Trail Maps Snowmobile, Bike & Water Trails
- Map Pads
- Assist with a wide variety of Tournaments & Events
- o Actively involved in promoting biking in the Willmar Lakes Area.
- Maintain a Tourism, Sports & Meetings and Events database with Explore Minnesota for the area.
- o And so much more!

# Newest Addition DJI Mavic 3 Camera Drone Content Creation Flexibility Reduce Costs





### Leisure Committee

- To encourage, promote and enhance the visitor experience in the Willmar Lakes Area
- Market area amenities and events
- Maintain billboards
- ❖ Participate in Sport Shows
- Provide resources and information sharing for area businesses and attractions.
- Committee focuses on bringing visitors to the Willmar Lakes Area.

### Leisure Travel Budget

\$93,000 - Leisure Tourism Promotion

- >\$34,000 EDC Partnership
- >\$59,000 Lodging Tax Revenues

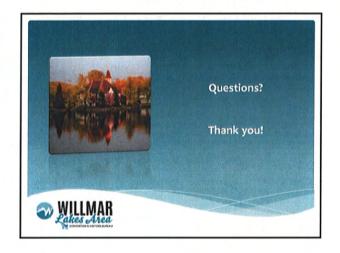
### Leisure Budget Breakdown

- Advertising \$36,600.00
  - Explore MN, Shrpa, Content Creators, Orange142, AAA, MN Monthly, Newsletter, Social Media, etc.
- ❖CrowdRiff \$5,400.00
- ❖ Visitor Guide & Distribution \$28,000.00
- ❖Maps \$3,000.00
- ❖ Billboard Maintenance \$2,000.00
- ❖Sport Shows \$10,000.00
- ❖ Bucket List Passport- \$6,500.00
- ◆Mayors Bike Ride \$1,500.00

### **Tourism's Economic Impact**

- Kandiyohi County generated \$ 84,479,517 in gross sales from the Hospitality and Leisure Industry in 2020.
- \* State Sales Tax revenue for Kandiyohi County was \$5,388,171.
- \* The Hospitality and Leisure industry accounts for 1,569 jobs in Kandiyohi County.
- \* Every \$1.00 invested in tourism marketing returns \$180 in traveler spending and \$18.00 in state and local taxes.





### Kandiyohi County & City of Willmar EDC Willmar Lakes Area Convention & Visitors Bureau Tourism Partnership Agreement April 23, 2009

The Kandiyohi County & City of Willmar EDC Joint Powers Board of Directors and the Willmar Lakes Area Convention & Visitors Bureau Board of Directors acknowledge and agree that due to the common missions of the EDC Tourism Committee and the WLACVB along with the joint marketing partnerships that are currently in place, that a partnership agreement be formed for the implementation of Tourism Committee work plan under the guidance of the Willmar Lakes Area Convention & Visitors Bureau.

The terms of the agreement are as follows:

- 1. WLACVB Director, along with the Tourism Committee, shall prepare an annual budget request to be presented to the Kandiyohi County & City of Willmar EDC during the budget planning session (held in June of each year). The budget request shall outline the line-item tourism related expenses represented in the budget and how it relates to the WLACVB overall budget.
- 2. The WLACVB shall prepare an annual work plan outlining tourism related goals to be submitted with the budget request.
- 3. The WLACVB shall provide annually a year-end goals and budget report to the EDC Board of Directors.
- 4. The Kandiyohi County & Willmar EDC Joint Powers Board shall recommend an appointment to serve on the WLACVB Board of Directors.
- 5. The Kandiyohi County & City of Willmar EDC shall transfer to the City of Willmar the annual expenditure allocated within the budget in January of the calendar year.
  - a. \$36,050 2009 (unexpended balance at time of agreement)
  - b. \$34,000 2010
  - c. \$34,000 2011

The terms of the partnership agreement may be amended as necessary with the notice and approval by both the Kandiyohi County & City of Willmar EDC Joint Powers Board and the Willmar Lakes Area Convention & Visitors Bureau Board of Directors.

The agreement will continue year-to-year and may be terminated by either Board with advance written notification identifying intent and reasons for the termination prior to September 30<sup>th</sup> of the year preceding the partnership termination.

Approved this date: April 23, 2009

Ron Christianson

Chairperson

Kandiyohi County & City of Willmar EDC

**Beth Fischer** 

**Executive Director** 

Willmar Lakes Area Convention & Visitors Bureau

### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION WILLMAR, MINNESOTA

### **ANNUAL FINANCIAL REPORT**

YEAR ENDED December 31, 2021

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### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION BOARD OF DIRECTORS December 31, 2021

Position	Name	Term Expires	Representing
Board of Directors – Joint Powers Boar	d		
Chair	Roland Nissen	12/31/2021	Kandiyohi County
Vice-Chair & EDCOB Liaison	Julie Asmus	12/31/2021	City of Willmar
Secretary	George Berg	12/31/2021	Kandiyohi County
Treasurer	Vicki Davis	12/31/2021	City of Willmar
Board Member	Marv Calvin	12/31/2021	City of Willmar
Board Member	Steve Gardner	12/31/2021	Kandiyohi County
Board of Directors – Operations Board			
President	Kelly TerWisscha	12/31/2023	
Vice President	Art Benson	12/31/2021	
Secretary	Jesse Gislason	12/31/2021	
Treasurer	Roland Boll	12/31/2021	
Board Member	Abdullahi Awale	12/31/2023	
Board Member	Donna Boonstra	12/31/2022	
Board Member	Lester Heitke	12/31/2022	
Ex-Officio	Julie Asmus	Annually	
Ex-Officio	David Ramstad	Annually	



#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Kandiyohi County and City of Willmar Economic Development Commission

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and General Fund of the Kandiyohi County and City of Willmar Economic Development Commission (EDC), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Kandiyohi County and City of Willmar Economic Development Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of the Kandiyohi County and City of Willmar Economic Development Commission, as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, as issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Kandiyohi County and City of Willmar Economic Development Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Kandiyohi County and City of Willmar Economic Development Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  the Kandiyohi County and City of Willmar Economic Development Commission's internal control.
  Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting
  estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Kandiyohi County and City of Willmar Economic Development Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule, schedule of proportionate share of net pension liability, and schedule of employer contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, as we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 12, 2022, on our consideration of the Kandiyohi County and City of Willmar Economic Development Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Kandiyohi County and City of Willmar Economic Development Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Kandiyohi County and City of Willmar Economic Development Commission's internal control over financial reporting and compliance.

Westberg Eischens, PLLP

Westberg Eischens, PLLP Willmar, Minnesota

September 12, 2022

#### Introduction

The Kandiyohi County and City of Willmar Economic Development Commission (EDC) was established on July 1, 2003, by a joint powers agreement between Kandiyohi County and the City of Willmar by resolution pursuant to 1989 Minnesota Laws, First Special Session, Chapter 1, Article 17. The EDC was set up to encourage, attract, promote, and develop economically sound industry and commerce within the County and City.

The EDC has two boards – the Joint Operations Board and the Joint Powers Board. The Joint Operations Board of Directors consists of seven members, primarily representatives from businesses, that meet monthly and review day-to-day functions of the EDC. The Joint Powers Board of Directors consists of six members, three Kandiyohi County commissioners and three Willmar City Council members, that meet quarterly to set policies for the organization, appoint members to the Joint Operations Board, approve the EDC budget, and act as final authority for business loan approvals.

Among the significant activities of the EDC are:

- Providing gap loans (or subordinate loans) to small businesses in Kandiyohi County.
- Providing technical and financial assistance to businesses of all sizes.
- Assisting entrepreneurs to start a business, including diverse business owners through the Elevate Community Business Academy.
- Marketing efforts to promote the Kandiyohi County area to existing and prospective businesses locally, regionally, and nationally, including through social media marketing.
- Undertaking Business, Retention, and Expansion (BRE) surveys to better understand local business needs.
- Continuing to support feasibility studies for new agricultural ventures both in terms of money and staff time.
- Continuing to plan for and hold ag-related events (e.g. in 2021 the Partners in Ag Innovation Conference in Willmar).
- Supporting partners in major infrastructure efforts (e.g. Willmar Railroad Wye; Hwy 23 Coalition; Industrial Park expansions in the county, etc.).
- Continuing to provide leadership on the development of affordable housing projects.
- Continuing to provide support for a variety of housing, including senior housing, multi-family rental units, single-family homes, market-rate housing, etc.
- Supporting private and public partners to address the need for adequate childcare throughout Kandiyohi County.
- Supporting workforce events and programs in Kandiyohi County (e.g. West Central MN Area Job Fair and the CLUES workforce programs).
- Supporting private and public partners to extend high-speed broadband to all parts of Kandiyohi County.

The EDC presents this discussion and analysis of its financial performance during the fiscal year ended December 31, 2021, to assist the reader in focusing on significant financial issues and concerns. This discussion and analysis is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments, issued June 1999.

The EDC's December 31, 2021 annual financial report consists of two parts – the management's discussion and analysis and the basic financial statements (which include notes to those financial statements).

### **Financial Highlights**

Under GASB 34, the Kandiyohi County and City of Willmar Economic Development Commission's single government activities financial statements for December 31, 2021, report on all of the EDC's assets, liabilities, revenues, expenses, and net position under the programs it administers. In summary, the EDC's financial highlights include the following:

- ➤ Total assets of the EDC were approximately \$1.155 million at December 31, 2021. Total deferred outflows of resources were approximately \$89 thousand at December 31, 2021. Total liabilities of the EDC were approximately \$156 thousand at December 31, 2021. Total deferred inflows of resources were approximately \$110 thousand at December 31, 2021. Thus, total net position was approximately \$977 thousand at December 31, 2021.
- Total revenue decreased by approximately \$2.65 million during the year ended December 31, 2021. Total revenues were approximately \$1.458 million for the year ended December 31, 2021. This decrease in revenue is due to less COVID related funding from other units of government.
- Total expenses decreased by approximately \$2.622 million during the year ended December 31, 2021. Total expenses were approximately \$1.416 million for the year ended December 31, 2021.
- Net position increased by approximately \$43 thousand for the year ended December 31, 2021.

#### **Financial Statements**

The EDC is presenting its discussion and analysis based on the financial results of its programs in two basic financial statements – the statement of net position and the statement of activities. The statement of net position (similar to a balance sheet) reports all financial and capital assets of the EDC and is presented in a format where assets equal liabilities plus net position. Net position is broken down into the following categories:

- Net investment in capital assets consists of all capital assets net of accumulated depreciation and reduced by the outstanding balances of the capital assets' related debt.
- > Restricted net position consists of assets which uses are restricted by donors, grantors, or other legally binding obligations.
- Unrestricted net position consists of net position that does not meet the definition of net investment in capital assets or restricted net position.

The statement of activities (similar to an income statement) includes operating revenues, such operating expenses, administrative expenses, and depreciation. The statement's focus is the change in net position (similar to net income or loss).

These financial statements utilize the economic resources measurement focus and the accrual basis of accounting. They report the EDC's net position and changes in net position in full compliance with GASB 34. Under the accrual basis of accounting, revenues are recognized in the period they are received and expenses in the period when they are incurred and posted.

This entity-wide presentation represents several programs and activities. The EDC has five standing committees that are funded on a yearly basis – Ag/Renewal Energy Development, Broadband & Advanced Technology, Business Retention & Expansion, Finance, and Marketing & Public Relations. These are active committees with over 50 volunteers that serve on them. The EDC budgeted \$177,800 for EDC Committee expenses and actual expenditures totaled \$84,186 in 2021. This included \$34,000 that is provided to the Willmar Lakes Area Convention & Visitors Bureau (CVB) for marketing purposes. These programs are financed by county funds, state and federal grants, and other (charges and fees).

#### **Net Position**

Table I reflects the EDC's condensed summary of the statement of net position as of December 31, 2021, with comparative amounts for 2020.

Table I Summary of Statement of Net Position As of December 31

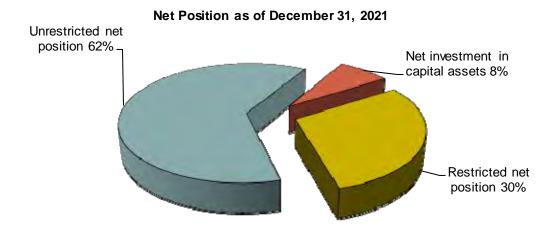
<u>Description</u>	2021	2020	Change
Current and other assets Capital assets, net	\$ 1,080,406 74,136	\$ 1,118,545 12,599	\$ (38,139) 61,537
Capital assets, fiet	74,130	12,599	01,537
Total assets	1,154,542	1,131,144	23,398
Deferred outflows related to pension	89,056	18,357	70,699
Total deferred outflows of resources	89,056	18,357	70,699
Current and other liabilities	36,588	46,400	(9,812)
Long-term liabilities	119,573	161,877	(42,304)
Total liabilities	156,161	208,277	(52,116)
Deferred inflows related to pension	109,958	6,488	103,470
Total deferred inflows of resources	109,958	6,488	103,470
Net position			
Net investment in capital assets	74,136	12,599	61,537
Restricted net position	288,792	288,792	- (40 == :)
Unrestricted net position	614,551	633,345	(18,794)
Total net position	\$ 977,479	\$ 934,736	\$ 42,743

Investments in capital assets comprise about 6% of the EDC's total assets and about 8% of the total net position.

It was a positive year for the EDC's 2021 statement of net position. Total assets increased by \$23,398 and the assets of the organization exceeded \$1 million.

Unrestricted net position includes cash, receivables, and other assets, less all other liabilities not previously applied. The following graph illustrates the relative percentage of the EDC's net position for net investment in capital assets, restricted net position, and unrestricted net position:

### **Net Position (continued)**



### **Statement of Activities**

The results of the EDC's operations are reported in the statement of activities. Table II presents a condensed summary of data from the EDC's statement of activities.

Table II
Summary of Statement of Activities
Years Ended December 31

	2021	2020	Change
Revenues			
Program revenues:			
Intergovernmental	\$ 854,159	\$ 3,498,968	\$ (2,644,809)
Charges for services	1,335	1,375	(40)
General revenues:			
Property taxes	538,023	536,544	1,479
Interest income	11,202	15,039	(3,837)
Other income	53,625	57,053	(3,428)
Total revenues	1,458,344	4,108,979	(2,650,635)
Expenses			
Program expenses:			
Salaries including related taxes and benefits	258,852	254,333	4,519
Administration	165,522	134,085	31,437
Committees and special projects	84,186	127,725	(43,539)
Events and programs	38,065	3,824	34,241
Grants and donations	864,567	3,513,938	(2,649,371)
Depreciation	4,409	3,618	791
Total expenses	1,415,601	4,037,523	(2,621,922)

### **Statement of Activities (continued)**

### Table II (continued) Summary of Statement of Activities Years Ended December 31

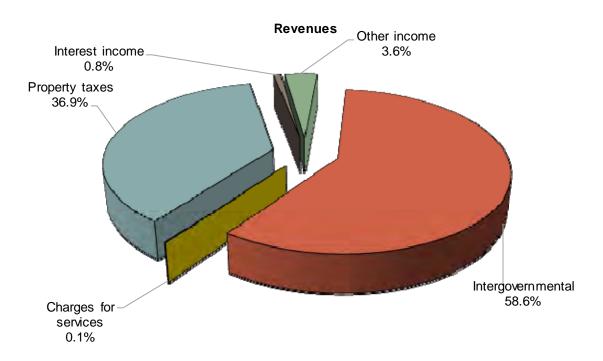
	2021	2020	Change
Excess of revenues over expenses	42,743	71,456	(28,713)
Change in net position	42,743	71,456	(28,713)
Net position - beginning	934,736	863,280	71,456
Net position - ending	\$ 977,479	\$ 934,736	\$ 42,743

The decrease in intergovernmental revenues reflects grants of approximately \$3.5 million received in 2020 from CARES Act funding. The decrease in grants and donations also reflects the grants of approximately \$3.5 million that were disbursed in 2020. The EDC acted as an intermediary by receiving the funding from various cities and townships as well as Kandiyohi County and disbursing it as necessary. Administration expenses increased reasonably with the increase in administrative assistance needed in regards to the COVID-19 grant programs. The decrease in committees and special projects expenses reflects the Childcare Business grants disbursed in 2020. Events and programs expenses increased with the start of the Elevate Business Academy program in 2021.

### Financial Analysis of the Organization as a Whole

The EDC is a special taxing district and is primarily funded through levies with the County. In 2021 the county levy represented 37% of the EDC's revenues, with the majority of the revenue being intergovernmental due to the Minnesota Pandemic Relief (MPR) funding from Kandiyohi County. The remainder is grants, savings interest, and event sponsorships.

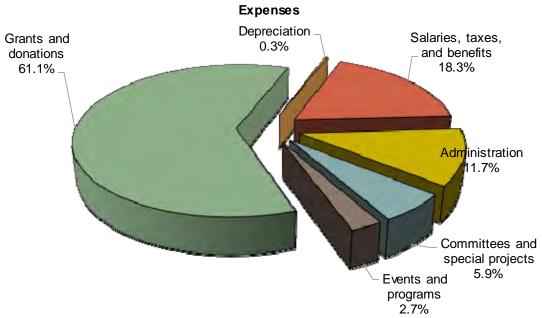
The following graph illustrates the major sources of these revenues and related percentages:



### Financial Analysis of the Organization as a Whole (continued)

For the year ended December 31, 2021, the EDC incurred operating expenses of \$1.416 million. Approximately 61% of the agency's expenses were tied to grants and donations.

The following graph illustrates the major expense groups and the percent of the total expense each represents for the year ending December 31, 2021:



#### **General Fund Budgetary Highlights**

Revenues for the EDC decreased from \$4,108,979 to \$1,458,344, or by 64.51%, over the previous year. Expenses for the EDC decreased from \$4,037,523 to \$1,415,601, or by 64.94%, over the previous year. The EDC's Joint Powers Board of Directors revised the 2021 budget in July of 2021 to increase the intergovernmental and other income in the amounts of \$749,194 and \$93,503, respectively as well as the salaries, taxes, and benefits, administrative, committees and special projects, events and programs, and grants and donations expenses in the amounts of \$13,919, \$13,130, \$59,950, \$28,503, and \$751,494, respectively. This was to account for the MPR funding received from Kandiyohi County to be disbursed to local businesses as needed.

### **Capital Assets**

At the end of 2021, the EDC had \$74,136 (net of accumulated depreciation) invested in various leasehold improvements, furniture, equipment, and land. Refer to Note 3 of the notes to the financial statements for a schedule showing the EDC's capital asset activity.

### **Long-Term Debt**

At the end of 2021, the EDC had \$26,178 in compensated absences and \$119,573 in net pension liability. Refer to Note 3 of the notes to the financial statements for a schedule showing the EDC's long-term debt activity.

### **Contacting the EDC's Management**

This financial report is designed to provide the State of Minnesota, city and county officials, taxpayers, and citizens with a general overview of the EDC's finances and to demonstrate the EDC's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Kandiyohi County and City of Willmar Economic Development Commission, 222 20<sup>th</sup> Street SE, P.O. Box 1783, Willmar, MN 56201, 320-235-7370.

## KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION GOVERNMENTAL FUND BALANCE SHEET AND GOVERNMENTAL ACTIVITIES - STATEMENT OF NET POSITION WITH ADJUSTMENTS TO CONVERT MODIFIED TO FULL ACCRUAL December 31, 2021

		General Fund	Adjustments	Governmental Activities
ASSETS			_	
Cash and cash equivalents	\$	337,355	\$ -	\$ 337,355
Certificates of deposit Receivables		110,179	-	110,179
Delinquent taxes		20,580	_	20,580
Loans, net of allowance		303,874	-	303,874
Prepaid expense		2,266	-	2,266
Rent deposit		3,600	-	3,600
Restricted cash		302,552	-	302,552
Capital assets Depreciable - net			74 126	74.126
Total Assets	ф.	1 000 406	74,136	74,136
Total Assets	<u>\$</u>	1,080,406	74,136	1,154,542
DEFERRED OUTFLOWS OF RESOURCES				
Related to pensions			89,056	89,056
Total Deferred Outflows of Resources			89,056	89,056
LIABILITIES				
Accounts payable	\$	3,993	-	3,993
Payroll liabilities		219	-	219
Unearned grant revenue		6,198	-	6,198
Long-term liabilities  Due in more than one year				
Compensated absences		_	26,178	26,178
Net pension liability			119,573	119,573
Total Liabilities		10,410	145,751	156,161
DEFERRED INFLOWS OF RESOURCES				
Related to pensions		-	109,958	109,958
Unavailable revenue - taxes		11,852	(11,852)	
Total Deferred Inflows of Resources		11,852	98,106	109,958
FUND BALANCE				
Nonspendable		2,266	(2,266)	
Restricted		298,854	(298,854)	
Committed		280,186	(280,186)	
Assigned Unassigned		25,750 451,088	(25,750) (451,088)	
Total Fund Balance		1,058,144	(1,058,144)	
	-	, ,		
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$	1,080,406		
NET POSITION				
Net investment in capital assets			74,136	74,136
Restricted			298,854	298,854
Unrestricted			604,489	604,489
Total Net Position			\$ 977,479	\$ 977,479

The notes to the financial statements are an integral part of this statement.

### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

### AND GOVERNMENTAL ACTIVITIES - STATEMENT OF ACTIVITIES WITH ADJUSTMENTS TO CONVERT MODIFIED TO FULL ACCRUAL For the Year Ended December 31, 2021

		General Fund	Adj	ustments		vernmental Activities
REVENUES Property taxes Charges for services Intergovernmental Interest income Miscellaneous	\$	533,768 1,335 853,863 11,202 53,625	\$	4,255 - 296 -	\$	538,023 1,335 854,159 11,202 53,625
TOTAL REVENUES		1,453,793		4,551		1,458,344
EXPENDITURES  Salaries and wages Payroll taxes and benefits Administrative Committees and special projects Events and programs Grants and donations Capital outlay Depreciation		219,435 52,592 165,522 84,186 38,065 864,567 65,946		(3,938) (9,237) - - - - (65,946) 4,409		215,497 43,355 165,522 84,186 38,065 864,567
TOTAL EXPENDITURES		1,490,313		(74,712)		1,415,601
EXCESS OF REVENUES OVER EXPENDITURES  NET CHANGE IN FUND BALANCE/NET POSITION  FUND BALANCE/NET POSITION, Beginning of year		(36,520) (36,520) 1,094,664		79,263 79,263 (159,928)		42,743 42,743 934,736
FUND BALANCE/NET POSITION, End of year	\$	1,058,144	\$	(80,665)	\$	977,479
ADJUSTMENTS TO CONVERT MODIFIED ACCRUAL TO FU Governmental funds reported capital outlays as expenditure the cost of those assets are allocated over their useful lives Capital outlay Depreciation expense	es. Ho	owever, in the s	stateme	ent of activities		65,946 (4,409)
Revenues in the statement of activities that do not provide of as revenues in the funds.  Property taxes	currer	nt financial reso	ources	are not report	ed	4,255
In the statement of activities, pension expense is measured However, in the governmental funds, expenditures for these financial resources used.	-			•		9,533
In the statement of activities, compensated absences are exgovernmental funds, expenditures are recognized when pair		ditures when ea	arned. I	However, in th	ne	3,938
Total adjustment between change in fund balance and cha	nge i	n net assets			\$	79,263

### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

### For the Year Ended December 31, 2021

	<b>Budgeted Amounts</b>		Actual	Over (Under)	
	Original	Final	Amounts	Final Budget	
REVENUES					
Property taxes	\$ 534,000	\$ 534,000	\$ 533,768	\$ (232)	
Charges for services	500	500	1,335	835	
Intergovernmental	-	749,194	853,863	104,669	
Interest income	11,783	11,783	11,202	(581)	
Miscellaneous	59,100	152,603	53,625	(98,978)	
TOTAL REVENUES	605,383	1,448,080	1,453,793	5,713	
EXPENDITURES					
Salaries and wages	219,444	237,307	219,435	(17,872)	
Payroll taxes and benefits	42,453	38,509	52,592	14,083	
Administrative	169,053	182,183	165,522	(16,661)	
Committees and special projects	117,850	177,800	84,186	(93,614)	
Events and programs	7,250	35,753	38,065	2,312	
Grants and donations	48,750	800,244	864,567	64,323	
Capital outlay		<del>-</del>	65,946	65,946	
TOTAL EXPENDITURES	604,800	1,471,796	1,490,313	18,517	
NET CHANGE IN FUND BALANCE	\$ 583	\$ (23,716)	(36,520)	\$ (12,804)	
FUND BALANCE, Beginning of year			1,094,664		
FUND BALANCE, End of year			\$ 1,058,144		

### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION NOTES TO FINANCIAL STATEMENTS December 31, 2021

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Financial Reporting Entity

The Kandiyohi County and City of Willmar Economic Development Commission (EDC) was established by resolution on July 1, 2003, by a joint powers agreement between Kandiyohi County and City of Willmar pursuant to Minn. Laws 1989, First Special Session, ch. 1, art. 17. The EDC has all of the powers of an economic development authority under Minn. Stat. § 469.090 to § 469.107.

The Kandiyohi County and City of Willmar Economic Development Commission is governed by a six-member Board. The Kandiyohi County Board of Commissioners appoints three members, and the Willmar City Council appoints three members. Each member is appointed to serve three years. The EDC elects a chair, vice-chair, secretary, and a treasurer from its members. These officers serve a one-year term of office. This Joint Powers Board meets on a quarterly basis. The EDC also has an eight-member Board of Directors that oversees their operations. Each member serves three-year terms. This Joint Operations Board meets on a monthly basis.

Property taxes represent a substantial portion of the EDC's revenue. The EDC is a political subdivision of the State and a special taxing district as defined by Minn. Stat. § 275.066, clause (25), with the power to adopt and certify a property tax levy to the Kandiyohi County Auditor.

The Kandiyohi County and City of Willmar Economic Development Commission is a separate entity independent of the city and the county which formed it. In accordance with generally accepting accounting principles, the EDC's financial statements are not included in either the City of Willmar's or Kandiyohi County's financial statements. Neither Kandiyohi County nor the City of Willmar retain control over the operations, has oversight responsibility, or is financially accountable for the Kandiyohi County and City of Willmar Economic Development Commission.

#### **B.** Basic Financial Statements

#### 1. Government-Wide Statements

The government-wide financial statements (the statement of position and the statement of activities) report information on all of the non-fiduciary activities of the EDC. Governmental activities are normally supported by property tax revenues.

In the government-wide statement of net position, the governmental activities column: (a) is presented on a consolidated basis by column; and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The EDC's net position is reported in three parts: (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position.

The statement of activities demonstrates the degree to which the direct expenses of each function of the EDC's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) intergovernmental, interest income, and various other sources; and (2) grants and contributions restricted to meeting the capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes are presented as general revenues.

#### 2. Fund Financial Statements

The fund financial statements provide information about the EDC's governmental fund. The emphasis of governmental fund financial statements is on the major individual governmental funds, with each displayed in a separate column in the fund financial statements.

#### a. Governmental Funds

The EDC reports the following major governmental fund:

The <u>General Fund</u> is the primary operating fund of the EDC and is classified as a major fund. It is used to account for all activities.

### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION NOTES TO FINANCIAL STATEMENTS December 31, 2021

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Shared revenues are generally recognized in the period the appropriation goes into effect. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. The EDC considers all revenues as available if collected within 60 days after the end of the current period. Shared revenues, interest, and miscellaneous are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred.

### D. Assets, Liabilities, and Net Position/Fund Balances

### 1. Cash and Cash Equivalents

The EDC has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less.

#### 2. Receivables

Property taxes are levied by the Board of Directors in October each year and are certified to Kandiyohi County for collection in the following year. The County collects the taxes and periodically remits them to the EDC. The majority of these remittances are made in June and November.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from delinquent property taxes not collected within 60 days of year-end is deferred in the fund financial statements because it is not known to be available to finance the operation of the EDC in the current year.

The EDC has loans receivable consisting of various loans. A provision for uncollectible accounts is made as necessary.

#### 3. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods.

#### 4. Capital Assets

Capital assets, which include land and property and equipment, are reported in the government-wide financial statements. Capital assets are defined by the EDC as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of two years.

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property and equipment are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Computers, furniture, and equipment	5 - 7
Leasehold improvements	10

### KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION NOTES TO FINANCIAL STATEMENTS December 31, 2021

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Liabilities, and Net Position/Fund Balances (continued)

### 5. Compensated Absences

The EDC allows certain full-time employees to accumulate and carryover vacation and sick leave into the next year. The policy establishes rates of pay and limits amounts allowed for carryover. The full-time employees can accrue from eleven to twenty days of vacation time per year depending on years of employment and can accrue up to twelve days of sick time per year. Full time employees may carry over up to a maximum of 160 hours of vacation time annually and a maximum of 192 hours of sick time annually.

### 6. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and fund financial statements will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The EDC has one item that qualifies for reporting in this category – a deferred outflow relating to pension activity, reported in the government activities – statement of net position. A deferred outflow relating to pension activity results from the net effect of the change in proportionate share and employer contributions.

In addition to liabilities, the statement of financial position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The EDC has one item that qualifies for reporting in this category under full accrual basis of accounting. Accordingly, the item is reported in the governmental activities – statement of net position. A deferred inflow relating to pension activity is a result of the net difference between projected and actual earnings on plan investments. The EDC also has one item that qualifies for reporting in this category under modified accrual basis of accounting. Accordingly, the item, unavailable revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### 7. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### 8. Net Position/Fund Balances

The government-wide fund financial statements use a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

*Net investment in capital assets* – this category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.

Restricted net position – laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* – this category represents net position of the EDC, not restricted for any project or other purpose.

# NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Assets, Liabilities, and Net Position/Fund Balances (continued)

#### 8. Net Position/Fund Balances (continued)

In the governmental fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the EDC is bound to observe constraints imposed upon the use of resources reported in governmental funds. These classifications are as follows.

Nonspendable – consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact, such as, prepaid items.

Restricted – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed – consists of amounts that are constrained for specific purposes that are internally imposed by formal action of the EDC's Board. Those committed amounts cannot be used for any other purpose unless the Board of Directors remove or change the specified use by taking the same type of action it employed to previously commit those amounts. These constraints are established by Resolution of the Board.

Assigned – consists of amounts intended to be used by the EDC's Board for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority.

*Unassigned* – is the residual classification for the General Fund.

When both restricted and unrestricted sources are available for use, it is the EDC's policy to use restricted resources first, then unrestricted resources as they are needed.

At December 31, 2021, a summary of the governmental fund balance classifications are as follows:

Fund Balance	General Fund		
Nonspendable			
Prepaids	\$	2,266	
Restricted			
Tourism development		13,641	
KCEO program		15,399	
Revolving loan fund		269,814	
Committed			
Micro loan fund		100,000	
Revolving loan fund		30,186	
COVID-19 business assistance loan fund		150,000	
Assigned			
Loan receivable - HRA of Willmar		25,750	
Unassigned		451,088	
Total Fund Balance	\$	1,058,144	

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Assets, Liabilities, and Net Position/Fund Balances (continued)

#### 9. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgets

The EDC is required to annually send its budget to the Kandiyohi County Board of Commissioners and City of Willmar Council for review and approval.

#### **B. Expenditures Exceeding Appropriations**

The following fund had expenditures that exceeded appropriations:

				Expenditures			
					Over		
 Fund	Budget		Actual	App	ropriations		
General	\$ \$ 1,471,796		\$ 1,490,313		18,517		

#### NOTE 3 DETAILED NOTES ON ALL FUNDS

## A. Assets

#### 1. Deposits and Investments

#### a. Deposits

Minn. Stat. § 118A.02 and § 118A.04 authorize the EDC to designate a depository for public funds and to invest in certificates of deposit. Minn. Stat. § 118A.03 requires that all EDC deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better, and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank, in an account at a trust department of a commercial bank, or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a financial institution failure, the EDC's deposits may not be returned to it. The EDC will obtain collateral or bonds for all uninsured amounts on deposit and the additional insurance will be documented to show compliance with state law and a perfected security interest under federal law. At December 31, 2021, the EDC deposits were covered by federal depository insurance limit of \$250,000 or collateral held in safekeeping.

#### NOTE 3 DETAILED NOTES ON ALL FUNDS (continued)

#### A. Assets (continued)

#### 1. Deposits and Investments (continued)

#### b. Investments

Minn. Stat. § 118A.04 and § 118A.05 generally authorize the following types of investments as available to the EDC:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The EDC does not have a formal investment policy that addresses interest rate risk.

#### **Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The EDC does not have a formal investment policy that addresses credit risk.

#### **Custodial Credit Risk**

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The EDC does not have a formal investment policy that addresses custodial credit risk.

## **Concentration of Credit Risk**

As of and during the year ended December 31, 2021, the EDC did not own any investments that required disclosure regarding interest rate risk, credit risk, or concentration of credit risk.

# NOTE 3 DETAILED NOTES ON ALL FUNDS (continued)

#### A. Assets (continued)

#### 2. Receivables

Receivables as of December 31, 2021, for the EDC's governmental activities are as follows:

	Re	be	Not Expected to be Collected Within One Year		
Governmental Activities		•			
Delinquent taxes	\$	20,580	\$	11,852	
Loans receivable, net of allowance		303,874		221,728	
Total Governmental Activities	\$	324,454	\$	233,580	

Taxes receivable consist of uncollected taxes, which are classified as delinquent taxes receivable. On the EDC's governmental fund balance sheet, delinquent taxes receivable are offset by unearned revenue to indicate they are not available for spending in the current period. No provision has been made for estimated uncollectible amounts because such amounts are not expected to be material.

Loans receivable consist of the following:

HRA of Willmar – This loan receivable is a term note dated June 1, 1998. The note has no stated interest rate, is unsecured, non-guaranteed, and is due in full on June 1, 2028. At December 31, 2021, the balance of this loan was \$25,750.

Revolving Loan Funds – Consists of various term notes dated December 2011 through October 2021, requiring 60 to 120 monthly payments of \$475 to \$950 including interest at 5.25% to 6.25%. Matures January 2022 through July 2032. At December 31, 2021, the balance of these loans totaled \$198,106.

KCEO Student Loans – Consists of loans to student entrepreneurs in amounts of \$250 to \$600 for small business development payable within one year, non-interest bearing. At December 31, 2021, the balance of these loans totaled \$2,398. A provision has been made for estimated uncollectible amounts in the amount of \$2,398.

Willmar Area Multicultural Business Center (WAMBC)/Micro Loans – Consists of various term notes requiring monthly payments of \$150 to \$500 including interest at 0.00% to 3.00%. Matures January 2022 through June 2026. At December 31, 2021, the balance of these loans totaled \$38,249.

COVID-19 Business Assistance (COBAL) Loans – Consists of various term notes requiring monthly payments of \$140 to \$280 including interest at 0.00%. Matures May 2024. At December 31, 2021, the balance of these loans totaled \$41,769.

# NOTE 3 DETAILED NOTES ON ALL FUNDS (continued)

## A. Assets (continued)

# 3. Capital Assets

Capital asset activity for the year ended December 31, 2021, was as follows:

Governmental activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated				
Land	\$ -	\$ 60,000	\$ -	\$ 60,000
Total capital assets				
not being depreciated		60,000		60,000
Capital assets being depreciated:	40.455			40.404
Equipment  Total capital assets	42,155	5,946		48,101
being depreciated	42,155	5,946		48,101
Less accumulated depreciation for:				
Equipment ·	29,556	4,409	<u>-</u> _	33,965
Total accumulated depreciation	29,556	4,409		33,965
Total capital assets				
being depreciated, net	12,599	1,537		14,136
Governmental activities				
capital assets, net	\$ 12,599	<u>\$ 61,537</u>	<u>\$</u>	<u>\$ 74,136</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

#### **Governmental activities**

Economic development

4,409

#### **B.** Liabilities

## 1. Long-Term Debt

## Changes in long-term liabilities

Long-term liability activity for the year ended December 31, 2021, was as follows:

Governmental Activities	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	
Compensated Absences	\$ 30,116	\$ 19,051	\$ 22,989	\$ 26,178	\$ -	
Net Pension Liability	161,877	118,479	160,783	119,573		
Total Governmental Activities	\$ 191,993	\$ 137,530	\$ 183,772	\$ 145,751	\$ -	

#### NOTE 4 DEFINED BENEFIT PENSION PLANS

#### A. Plan Description

The EDC participates in the following cost-sharing, multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

#### 1. General Employees Retirement Plan

All full-time and certain part-time employees of the EDC are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **B.** Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### 1. General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% for each of the first 10 years of service and 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### C. Contributions

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

#### 1. General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50% of their annual covered salary in fiscal year 2021 and the EDC was required to contribute 7.50% for Coordinated Plan members. The EDC's contributions to the General Employees Fund for the year ended December 31, 2021, were \$15,699. The EDC's contributions were equal to the required contributions as set by state statute.

## NOTE 4 DEFINED BENEFIT PENSION PLANS (continued)

#### **D. Pension Costs**

#### 1. General Employees Fund Pension Costs

At December 31, 2021, the EDC reported a liability of \$119,573 for its proportionate share of the General Employees Fund's net pension liability. The EDC's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the EDC's totaled \$3,670.

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The EDC's proportionate share of the net pension liability was based on the EDC's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The EDC's proportionate share was .0028% at the end of the measurement period and .0027% for the beginning of the period.

The EDC's proportionate share of the net pension liability	\$ 119,573
State of Minnesota's proportionate share of the net pension liability associated with the EDC	 3,670
Total	\$ 123,243

For the year ended December 31, 2021, the EDC recognized pension expense of \$10,046 for its proportionate share of the General Employees Plan's pension expense. In addition, the EDC recognized an additional \$296 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2021, the EDC reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	Deferred Outflows Resources	Deferred Inflows Resources
Differences between expected and actual economic experience	\$	682	\$ 3,645
Changes in actuarial assumptions		73,009	2,521
Net collective difference between projected and actual investment earnings		-	103,792
Changes in proportion		7,261	-
Contributions paid to PERA subsequent to the measurement date		8,104	 <u>-</u>
Total	\$	89,056	\$ 109,958

The \$8,104 reported as deferred outflows of resources related to pensions resulting from the EDC's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

## NOTE 4 DEFINED BENEFIT PENSION PLANS (continued)

#### D. Pension Costs (continued)

#### 1. General Employees Fund Pension Costs (continued)

Year Ended	Pensio	Pension Expense			
December 31:	A	Amount			
2022	\$	(2,147)			
2023	\$	962			
2024	\$	423			
2025	\$	(28,244)			

#### E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	33.5%	5.10%
International Equity	16.5%	5.30%
Fixed Income	25.0%	0.75%
Private Markets	25.0%	5.90%
Total	100%	

#### F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50%. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment rates deemed to be reasonable by the actuary. An investment return of 6.50% was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25% for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3.0% after 29 years of service and 6.0% per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

## NOTE 4 DEFINED BENEFIT PENSION PLANS (continued)

#### F. Actuarial Methods and Assumptions (continued)

The following changes in actuarial assumptions and plan provisions occurred in 2021:

#### **General Employees Fund**

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50% to 6.50%, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

#### Changes in Plan Provisions:

• There were no changes in plan provisions since the previous valuation.

#### **G.** Discount Rate

The discount rate used to measure the total pension liability in 2021 was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## H. Pension Liability Sensitivity

The following presents the EDC's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the EDC's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Sensitivity Analysis							
Net Pension Liability at Different Discount Rates							
General Employees Fund							
1% Lower	5.50%	\$	243,867				
Current Discount Rate	6.50%	\$	119,573				
1% Higher	7.50%	\$	17,581				

#### I. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

#### NOTE 5 RISK MANAGEMENT

The EDC is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the EDC carries insurance. The EDC obtains insurance through participation in the Minnesota Counties Intergovernmental Trust (MCIT). MCIT is a risk sharing pool operated as a common risk management and insurance program for its members. The EDC pays an annual premium to MCIT for its workers compensation and property and casualty insurance. The MCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event.

#### NOTE 6 COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the EDC expects such amounts, if any, to be immaterial.

The Kandiyohi County and City of Willmar Economic Development Commission has entered into various loan agreements in relation to its Partial Loan Guarantee Program. Under the terms of the agreement, the EDC has guaranteed 80% of these \$25,000 (\$50,000 for 2013 and following years) loans to private businesses. During the year ended December 31, 2021, all outstanding loan balances were paid off. Total outstanding loan balances under this loan program are \$0 at December 31, 2021.

#### NOTE 7 OPERATING LEASE

Effective December 2014, the EDC entered into a lease agreement for the office facility. Terms of the lease include monthly rent of \$1,800 for five years. Effective December 2019, the lease was renewed with monthly rent of \$2,000 for five years. Included in this lease are real estate taxes, building insurance, maintenance, and utilities. The lease is renewable for an additional 36 months. The future minimum lease payments are as follows:

Year Ending December 31:	P	Amount
2022	\$	24,000
2023	\$	24,000
2024	\$	24,000

#### **NOTE 8 SUBSEQUENT EVENTS**

The EDC has evaluated subsequent events through September 12, 2022, the date the financial statements were available to be issued.

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY GENERAL EMPLOYEES RETIREMENT FUND

						Eı	mployer's				
						Pro	portionate			Employer's	
						Shar	e of the Net			Proportionate	
				5	State's	Pens	sion Liability			Share of the Net	
		Er	mployer's	Prop	ortionate	and	the State's			Pension Liability	
		Pro	portionate	Share	e (Amount)	Pro	portionate			(Asset) as a	
	Employer's	Shar	e (Amount)	of	the Net	Shar	e of the Net	E	mployer's	Percentage of	Plan Fiduciary
	Proportion	0	f the Net	Pensi	on Liability	Pens	sion Liability	(	Covered-	its Covered-	Net Position as
	(Percentage) of	Pens	sion Liability	Asso	ciated with	Asso	ciated With	Е	mployee	Employee	a Percentage of
Fiscal Year	the Net Pension		(Asset)		EDC		EDC		Payroll	Payroll	the Total
Ending	Liability (Asset)		(a)		(b)		(a+b)		(c)	((a+b)/c)	Pension Liability
June 30, 2021	0.0028%	\$	119,573	\$	3,670	\$	123,243	\$	209,320	58.9%	87.0%
June 30, 2020	0.0027%	\$	161,877	\$	4,842	\$	166,719	\$	198,480	84.0%	79.1%
June 30, 2019	0.0026%	\$	143,748	\$	4,500	\$	148,248	\$	183,027	81.0%	80.2%
June 30, 2018	0.0026%	\$	144,237	\$	4,581	\$	148,818	\$	171,400	86.8%	79.5%

Note: GASB Statement 68, Accounting and Financial Reporting for Pensions was adopted in 2018.

Note: Schedules are intended to show a 10 year trend. Additional years will be reported as they become available.

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION SCHEDULE OF EMPLOYER CONTRIBUTIONS GENERAL EMPLOYEES RETIREMENT FUND

	atutorily	in F	ntributions Relation to Statutorily		ibution	Covered-	Contributions as a Percentage of Covered-
	equired ntribution		equired ntribution		ciency cess)	mployee Payroll	Employee Payroll
Fiscal Year Ending	 (a)		(b)	(a	-b) ´	 (c)	(b/c)
December 31, 2021	\$ 15,699	\$	15,699	\$	-	\$ 209,320	7.50%
December 31, 2020	\$ 14,886	\$	14,886	\$	-	\$ 198,480	7.50%
December 31, 2019	\$ 13,972	\$	13,972	\$	-	\$ 186,300	7.50%
December 31, 2018	\$ 13,500	\$	13,500	\$	-	\$ 180,000	7.50%

Note: GASB Statement 68, Accounting and Financial Reporting for Pensions was adopted in 2018.

Note: Schedules are intended to show a 10 year trend. Additional years will be reported as they become available.

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION December 31, 2021

#### NOTE 1 CHANGES IN NET PENSION LIABILITIES AND RELATED RATIOS

#### **General Employees Fund**

#### 2021 Changes

#### Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50% to 6.50%, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

#### Changes in Plan Provisions:

• There were no changes in plan provisions since the previous valuation.

#### 2020 Changes

#### Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.5% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The
  new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly
  higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

## Changes in Plan Provisions

 Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### 2019 Changes

#### Changes in Actuarial Assumptions

The morality projection scale was changed from MP-2017 to MP-2018.

#### Changes in Plan Provisions

The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION December 31, 2021

## NOTE 1 CHANGES IN NET PENSION LIABILITIES AND RELATED RATIOS (continued)

## **General Employees Fund (continued)**

2018 Changes

#### Changes in Actuarial Assumptions

- The morality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.50% per year thereafter to 1.25% per year.

#### Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Kandiyohi County and City of Willmar Economic Development Commission

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of the Kandiyohi County and City of Willmar Economic Development Commission as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Kandiyohi County and City of Willmar Economic Development Commission's basic financial statements, and have issued our report thereon dated September 12, 2022.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Kandiyohi County and City of Willmar Economic Development Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Kandiyohi County and City of Willmar Economic Development Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Kandiyohi County and City of Willmar Economic Development Commission's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2021-003 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2021-001 and 2021-002 to be significant deficiencies.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Kandiyohi County and City of Willmar Economic Development Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that the Kandiyohi County and City of Willmar Economic Development Commission failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, claims and disbursements, miscellaneous provisions, and tax increment financing sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Kandiyohi County and City of Willmar Economic Development Commission's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

#### Kandiyohi County and City of Willmar Economic Development Commission's Response to Findings

Government Auditing Standards require the auditor to perform limited procedures on the Kandiyohi County and City of Willmar Economic Development Commission's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The Kandiyohi County and City of Willmar Economic Development Commission's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Kandiyohi County and City of Willmar Economic Development Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Kandiyohi County and City of Willmar Economic Development Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Westberg Eischens, PLLP

Westberg Eischens, PLLP Willmar, Minnesota

September 12, 2022

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended December 31, 2021

#### FINANCIAL STATEMENT FINDINGS

#### Finding 2021-001

#### Criteria:

Management is responsible for establishing and maintaining internal controls over the preparation of the financial statements and related disclosures in accordance with accounting principles generally accepted in the United States of America (GAAP).

#### Condition:

Management relies upon the auditor to prepare the financial statements and related disclosures in accordance with GAAP.

#### **Questioned Costs:**

None.

#### Context:

The EDC has informed us that the small size of its staff precludes the EDC from preparing their own financial statements.

#### Effect:

There is an increased risk that the EDC's management may not prevent or detect misstatements to the financial statements.

#### Cause:

The limited size of the EDC's staff and the related resources available precludes the EDC's management from preparing the financial statements.

## Repeat Finding:

This finding was reported in the prior year as finding 2020-001.

#### Recommendation:

We recommend that the EDC's management establish procedures to review and approve the auditor prepared financial statements.

#### **Current Status:**

Unresolved.

#### **CORRECTIVE ACTION PLAN (CAP)**

#### Finding 2021-001

## **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

# **Actions Planned in Response to Finding:**

The EDC's management will establish procedures to review and approve the auditor prepared financial statements and accept responsibility for them.

#### Officer Responsible for Ensuring CAP:

Not Applicable.

#### **Planned Completion Date:**

Not Applicable.

#### Plan to Monitor Completion of CAP:

Not Applicable.

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended December 31, 2021

# FINANCIAL STATEMENT FINDINGS (continued)

#### Finding 2021-002

#### Criteria:

Generally, a system of internal control contemplates segregation of duties such that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction.

#### Condition:

Due to the limited size of the EDC's staff, the EDC has limited segregation of duties.

#### **Questioned Costs:**

None.

#### Context:

The EDC has informed us that the small size of its staff precludes proper segregation of duties at this time.

#### Effect:

The lack of segregation of duties increases the risk of misappropriation of assets.

#### Cause:

Limited number of staff in the office.

#### Repeat Finding:

This finding was reported in the prior year as finding 2020-002.

#### Recommendation:

We recommend that the EDC continue to segregate incompatible duties as best it can within the limits of what the EDC considers to be cost beneficial.

#### **Current Status:**

Unresolved.

## **CORRECTIVE ACTION PLAN (CAP)**

#### Finding 2021-002

#### **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

#### Actions Planned in Response to Finding:

The EDC reviews and makes improvements to its internal controls on an ongoing basis and attempts to maximize the segregation of duties in all areas within the limits of the staff available.

# Officer Responsible for Ensuring CAP:

Not Applicable.

#### **Planned Completion Date:**

Not Applicable.

#### Plan to Monitor Completion of CAP:

Not Applicable.

# KANDIYOHI COUNTY AND CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended December 31, 2021

#### FINANCIAL STATEMENT FINDINGS (continued)

#### Finding 2021-003

#### Criteria:

A control deficiency exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions to prevent or detect and correct misstatements of the financial statements on a timely basis. A control deficiency that typically is considered significant is the identification by the auditor of material misstatement in the financial statements that was not identified by the entity's internal control.

#### Condition:

During our audit we proposed adjustments that resulted in significant changes to the EDC's financial statements.

#### **Questioned Costs:**

None.

#### Context:

The EDC's limited size of office personal has precluded the EDC from properly identifying and correcting the financial statements.

#### Effect:

The EDC's inability to detect material misstatements in the financial statements increases the likelihood that the financial statements may not be fairly presented.

#### Cause:

Inadequate internal controls and monitoring of internal control by the EDC's staff.

#### Repeat Finding:

This finding was reported in the prior year as finding 2020-003.

#### Recommendation:

We recommend that the EDC's management review internal controls currently in place, then design and implement procedures to improve internal controls over financial reporting to detect misstatements in the financial statements.

#### **Current Status:**

Unresolved.

#### **CORRECTIVE ACTION PLAN (CAP)**

#### Finding 2021-003

## **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

# **Actions Planned in Response to Finding:**

The EDC will continue to review internal controls and work to design modifications that will increase internal control and the ability to detect material misstatements.

#### Officer Responsible for Ensuring CAP:

Not Applicable.

#### **Planned Completion Date:**

Not Applicable.

#### Plan to Monitor Completion of CAP:

Not Applicable.

Date: August 17, 2022

To: Kandiyohi County & City of Willmar Economic Development Commission

From: Minnesota Counties Intergovernmental Trust

RE: 2023 Estimated Contribution Notice

Pursuant to the MCIT Bylaws we are providing your estimated 2023 contributions for participation in the MCIT Property/Casualty and Workers' Compensation Divisions:

Property/Casualty: \$4,189
 Workers Compensation: \$391

MCIT provides this information for your consideration during the budgeting process. **This is an estimate, not an invoice.** Invoices will be issued in December 2022 with payment due by January 31, 2023. Your invoiced amount may differ from this estimate due to changes you make to your schedules after receipt of this letter.

As announced earlier this month, MCIT's workers' compensation rates realized an aggregate decrease of 10.9% for 2023 as compared to 2022. Property/casualty rates however, increased 1.9% in the aggregate primarily resulting from adverse development in the areas of law enforcement/jail operations and auto physical damage claims. Your estimated cost of coverage in 2023 is influenced by these rates along with changes in your exposure base. For more information on 2023 rates see the August edition of the MCIT Bulletin at <a href="https://www.mcit.org">www.mcit.org</a>.

#### Enclosed are the following items:

- Schedule of covered property, inland marine equipment and automobiles as of August 15, 2022.
- Estimated departmental allocations of contributions for Property/Casualty and Workers' Compensation coverages (for counties only).

Your estimated 2023 contribution for property, inland marine and automobiles is based on these schedules. Please review them in conjunction with any schedule changes you submitted to MCIT on or before August 15, 2022 to ensure that all items you intend to cover are included and appropriately valued. With few exceptions, coverage is only available for scheduled items. An updated schedule will be included with your 2023 Coverage Document when mailed in December 2022.

#### Cyber Coverage in Question for 2023

MCIT announced last month that the cyber coverage provided to members will terminate at the end of 2022 in response to Hartford Steam Boiler's (HSB) decision to non-renew the coverage. At this time neither the coverage provided by MCIT nor the contribution estimates provided herein include cyber coverage for 2023. We are exploring coverage alternatives and will update you as more information

becomes available. Given the uncertainty in the cyber insurance marketplace, it is suggested that members assess their individual cyber coverage needs and pursue independent coverage if appropriate.

## 2023 Budget Considerations:

Annual Workers' Compensation Payroll Audit: Your contribution for current year workers' compensation coverage is based on your estimated 2022 payroll. MCIT will perform a reconciliation of 2022 contributions on a member-by-member basis in the first quarter of 2023. Based on actual 2022 payroll, this reconciliation could result in either a credit or an additional charge. Notice of the audit result is typically sent to each member mid-year. Funds that are due to the member as a result of the audit will be sent with that notice. Invoices for additional contribution owed as a result of the audit will be sent in December 2023 with payment due within 45 days of the invoice date.

**Annual Automobile Audit:** MCIT does not invoice members throughout the year when autos are added or removed from schedules. Instead, MCIT performs an annual audit of all auto schedule change activity the following year. In early 2023 MCIT will reconcile the changes made to your automobile schedules throughout 2022. Depending on the results, you may receive a credit or an additional charge. Notice of the audit result is typically provided to members in June and will include either a refund or an invoice, with the invoice payable within 45 days.

Thank you for your continued participation in MCIT.

Sincerely,

**Minnesota Counties Intergovernmental Trust** 

Gerd Clabaugh Executive Director

**Enclosures** 



# **COVERAGE PROPOSAL**

FOR

# Prepared by: LEAGUE OF MINNESOTA CITIES INSURANCE TRUST

145 University Ave. West St. Paul, MN 55103 (651) 281-1200

> This proposal is based on information given to us by: North Risk Partners **Becky Christianson**

Designated Agent of Record

# **COVERAGES AVAILABLE FROM:**

#### LEAGUE OF MINNESOTA CITIES INSURANCE TRUST

Property

Crime

Bond

Petrofund

Equipment Breakdown

Municipal First Party Cyber

Municipal Liability

Medical & Related Expense

Automobile Liability

Automobile Physical Damage

Defense Cost Reimbursement

**Excess Liability** 

Liquor Liability

CLAIMS SERVICES: League of Minnesota Cities Insurance Trust

This is a proposal only. Coverage is not bound unless the covered party has requested that coverage be bound and LMCIT has sent a written confirmation. This quote is valid for 30 days after the date of this letter.

It is important to note also that we are not necessarily providing all the coverages requested or our proposal may not comply with your specifications. Please review closely.

# **PROPERTY**

Section I - Property General Limit of Coverage Per Occurrence \$ 811,000

This general limit is subject to the sublimits as described in the Municipal Property Coverage Form, and the specific property limit.

Terrorism loss occurrence-shared limit \$ 50,000,000.

This limit is subject to the provisions of the Terrorism Losses-Special Pool Limit Endorsement ME079(11/09)

# Section II - Additional Covered Loss or Damages

1.	Loss of Revenue, Extra Expense and Expediting Expense	S	5,000,000.	Per Occurrence
2.	Demolition and Debris Removal			
	(Direct Physical Damage to Covered Property)		% of the Estim	ated Replacement Cost roperty
	(No Direct Physical Damage to Covered Property)	\$	50,000.	Per Occurrence
3.	Leasehold Interest	\$	500,000.	Per Location
4.	Accounts Receivable	\$	500,000.	Per Location
5.	Valuable Papers and Records	\$	500,000.	Per Location
6.	Utility Services	\$	100,000.	Per Occurrence
7.	Green Building Expenses	17.717		ct Cost but not to Per Location
8.	Asbestos Clean up, Abatement and Removal	\$	250,000.	Per Location
9.	Pollutant Cleanup and Removal	\$	250,000.	Per Location
10.	Errors	\$	500,000.	Per Occurrence
11.	Rental Reimbursement	\$	250,000.	Annual Aggregate
12.	Arson Reward	\$	5,000.	Per Fire Loss
13.	Extraordinary Expense	\$	250,000.	Annual Aggregate
Sec	tion IV - Water and Supplemental Flood Coverage	\$	500,000.	Per Occurrence
		\$	500,000.	Annual Aggregate

DEDUCTIBLE:

Per Occurrence

500

# **CRIME**

Theft, disappearance, and destruction-inside and outside the premises and forgery or alteration.

LIMIT OF COVERAGE PER OCCURRENCE \$ 250,000 FRAUDULENT INSTRUCTION LOSS SUBLIMIT \$ 50,000

DEDUCTIBLE: \$ 500 Per Occurrence

# **BOND(Faithful Performance Coverage)**

BOND

LIMIT OF COVERAGE PER OCCURRENCE: \$

DEDUCTIBLE: \$ Per Occurrence

# MUNICIPAL FIRST PARTY CYBER COVERAGE

FIRST-PARTY CYBER COVENANT LIMIT \$ 250,000 Annual Aggregate

 COMMON CAUSE PRO RATA SHARED LIMIT
 \$ 10,000,000

 12-MONTH PRO RATA SHARED LIMIT
 \$ 25,000,000

DEDUCTIBLE: \$ 500 Per Occurrence

# COMPREHENSIVE MUNICIPAL LIABILITY COVERAGES CLAIMS MADE BASIS

LIMITS:

Per OCCURRENCE LIMIT \*\$ 2,000,000

PRODUCTS LIMIT \$ 3,000,000 Annual Aggregate

FAILURE TO SUPPLY CLAIM LIMIT \$ 3,000,000 Annual Aggregate

EMF CLAIM LIMIT \$ 3,000,000 Annual Aggregate

MEDICAL AND RELATED EXPENSE LIMIT \$2,500/\$10,000 Any One Person/Occurrence

LIMITED CONTAMINATION LIABILITY CLAIM

LIMIT \*\* \$ 3,000,000 Annual Aggregate

OUTSIDE ORGANIZATION CLAIM LIMIT

\*\* \$ 100,000 Annual Aggregate

SYSTEM SECURITY BREACH CLAIM LIMIT

\$ 3,000,000 Annual Aggregate

LAND USE AND SPECIAL RISK LITIGATION

LIMIT

\*\*\* \$ 1,000,000 Annual Aggregate

SEXUAL ABUSE CLAIM LIMIT

3,000,000 Annual Aggregate

# MUNICIPAL LIABILITY DEDUCTIBLE: (Subject to General Annual Aggregate Deductible, if any, shown on Common Coverage Declarations) \$ 500 Per Occurrence

Premises - Operations,

Independent Contractors

**Products** 

Watercraft - Less than 26 feet in length.

Malpractice Coverage for City Employees-excluding Architects, Doctors of

Medicine, Dentists, Nurses and Pharmacists.

Personal Injury Liability-false arrest, advertising, wrongful entry and assault or battery.

Law Enforcement.

Employees, Officials and Volunteers are covered.

Fellow Employee Coverage.

Extended Reporting Period Guaranteed as to availability and cost.

No aggregate limit except for Products - Failure To Supply Claim Limit, EMF Claim Limit, Mold Claim Limit, Limited Pollution Liability Claim Limit, Outside Organization Claim Limit, Data Security Breach Claim Limit, Land Use and Special Risk Litigation Limit and Sexual Abuse Claim Limit.

Coverage for negligent acts, errors, omissions and civil rights violations.

Broadened definitions of damages.

## PARTIAL LIST OF EXCLUSIONS

Airport and Aircraft Liability
Hospital and Nursing Home Liability
Liquor Legal Liability
Absolute Pollution
Fireworks
Licensed child care programs

Bursting or Failure of Dams or Dikes

Amusement Rides

Rodeos

Racing

Stunting Activities

Unless Named: Joint Powers, Housing Authorities and Gas or Electric Utilities

<sup>\*</sup> LMCIT's maximum limit of liability for COVERAGES A and C combined.

<sup>\*\*</sup> LIMIT includes damages, loss adjustment expense, defense costs, and supplementary payments.

<sup>\*\*\*</sup>LIMIT includes litigation costs.

# **AUTOMOBILE**

COVERAGE: LIMIT:

AUTOMOBILE LIABILITY \*\$2,000,000 Per Occurrence

BASIC ECONOMIC LOSS BENEFITS Basic Minnesota Statutory Coverage

UNINSURED AND UNDERINSURED MOTORISTS \$ 200,000 Per Occurrence

AUTOMOBILE PHYSICAL DAMAGE

Actual Cash Value, Unless Endorsed

DEDUCTIBLE: (Subject to General Annual Aggregate Deductible, is any, shown on Common Coverage

Declarations.)

\$ 500 Per Occurrence

<sup>\*</sup> LMCIT's maximum limit of liability for COVERAGES A and C combined.

# PREMIUM SUMMARY Common Coverages

Coverage	Deductible	Premium
❖ Property	500	1,326
Mobile Property		Not Covered
<ul> <li>First Party Cyber</li> </ul>	500	971
<ul> <li>Municipal Liability</li> </ul>	500	3,079
❖ Automobile Liability	500	109
<ul> <li>UM/UIM \$200,000 all covered autos</li> </ul>	500	Included
Basic Economic Loss Benefits (PIP) all covered autos	500	Included
❖ Automobile Physical Damage	500	Included
Crime		Included.
Petrofund	NA	Included.
❖ Defense Cost Reimbursement	NA	Included.

Municipal Liability Experience Rating Modifier:

Automobile Experience Rating Modifier:

(Applied to Municipal Liability, Auto Liability, Auto Physical Damage and UM/UIM) These modifiers are calculated with a formula which compares the city's actual loss history with the amount of losses that would be expected for a city of that size if the city were a perfectly average LMCIT member. If the city's losses and expenses are better than average the city receives a premium credit. If the city's losses and expenses are worse than average, the city receives a premium debit.

**Optional Coverages** 

Coverage		Deductible	Premium
❖ Bond			Not Covered
<ul> <li>Equipment Breakdown</li> </ul>			Not Covered
Excess Liability Limit:	\$	NA	Not Covered
❖ Liquor Liability Limit:	\$	NA	Not Covered
Fireworks			Not Covered
No Fault Sewer Back Up Limit:	\$		Not Covered
❖ Airport Liability			Not Covered
Programme and the second secon	TOTAL		5,485

# DO NOT PAY UNTIL YOU RECEIVE INVOICES

TORT LIMIT \$500,000 ,000. /\$1,500,000.

#### Comments:

Please know that this is a soft quote based on our current rates. If the EDC accepts the quote, rate changes will be made for all policies with effective dates of 11/15/2022 and after with property and auto rate increase of at least 5%. Also, if the EDC accepts the quote, we will need to determine if a retro date is needed.

Sincerely,

Underwriter

Angela Nguyen

# **League of Minnesota Cities Insurance Trust**

**Group Self-Insured Workers' Compensation Plan** 145 University Avenue West St. Paul, MN 55103-2044 Phone (651) 215-4173

# Notice of Premium Options for Standard Premiums of Less than \$25,000

KANDIYOHI COUNTY & CITY OF WILLMAR ECONOMIC

**DEVELOPMENT COMMISSION** 

PO BOX 1783

WILLMAR, MN 56201-1783

Agreement No.: WC 1005330\_Q-1

Agreement Period:

From: 01/01/2023

To: 01/01/2024

Enclosed is a quotation for workers' compensation deposit premium. Note: Renewal Coverage will be bound as per the expiring coverage arrangement, including coverage for elected and appointed officials, with the premium indicated on the quote, unless the member or agent sends a written request not to bind renewal coverage.

PAYROLL DESCRIPTION

CODE

RATE

**ESTIMATED** 

**DEPOSIT** 

**PREMIUM** PAYROLL

SEE ATTACHED SCHEDULE FOR DETAILS

Manual Premium	1,870
Credit 0.90	-187
Standard Premium	1,683
Deductible Credit 0.00%	0
Premium Discount	0
Net Deposit Premium	\$1,683
Adjustment for Commission*	-34
Total Net Deposit Premium	\$1,649

<sup>\*</sup>Workers compensation rates assume a 2% standard commission. The commission adjustment accounts for the commission difference, above or below 2%.

#### Agent:

01682

Kandiyohi County & City of Willmar Economic Development Commission

PO Box 1783

Willmar, MN 56201-1783

# Notice of Premium Options for Standard Premiums of Less than \$25,000 (Con't)

#### **OPTIONS**

Please indicate below the premium option you wish to select.	You may choose only one option and you
cannot change options during the agreement period.	

1.	1. □ Regular Premium Option	Regular Premium Option	Net Deposit Premium	Commission Adjustment	Total Net Deposit Premium	
			1.683	-34	1.649	

#### 

Deductible options are available in return for a premium credit applied to your estimated standard Premium of \$ 1,683. The deductible will apply per occurrence to paid medical costs only. There is no aggregate limit.

Deductible per Occurrence	Premium Credit	Credit Amount	Net Deposit Premium	Commission Adjustment	Total Net Deposit Premium
\$250	0.70%	-12	1,671	-33	1,638
\$500	1.20%	-20	1,663	-33	1,630
\$1,000	2.00%	-34	1,649	-33	1,616
\$2,500	3.50%	-59	1,624	-32	1,592
\$5,000	5.00%	-84	1,599	-32	1,567
\$10,000	7.50%	-126	1,557	-31	1,526
\$25,000	12.00%	-202	1,481	-30	1,451
\$50,000	16.50%	-278	1,405	-28	1,377

This quotation is for a deposit premium based on your estimate of payroll and selected options. Your final actual premium will be computed after an audit of payroll subsequent to the close of your agreement year and will be subject to revisions in rates, payrolls and experience modification. While you are a member of the LMCIT Workers' Compensation Plan, you will be eligible to participate in divident distributions from the Trust based upon claims experience and earnings of the Trust.

If you desire the coverage offered above, please return this signed document for the option you have selected.

This quotation should be signed by an authorized representative of the city requesting coverage.

Signature	Title	Date

# Notice of Premium Options for Standard Premiums of Less than \$25,000 (Con't)

# CONTINUATION SCHEDULE FOR QUOTATION PAGE

REMUNERATION	RATE	CODE	DESCRIPTION	EST. PREM
252,730	0.74	8810	CLERICAL OFFICE EMPLOYEES NOC	1,870
			Manual Premium	1.870

# Kandiyohi County Kandiyohi County and City of Willmar Economic Development Commission Stipend Agreement to Mark Boeschen

Broadband Planning in Kandiyohi County
October 1, 2022 – January 31, 2024

**THIS STIPEND AGREEMENT** is made and entered into this 13<sup>th</sup> day of October 2022 between Kandiyohi County (hereafter County) 2200 23<sup>rd</sup> St. NE, Willmar, MN 56201 and Kandiyohi County and City of Willmar Economic Development Commission (hereafter EDC), P.O. Box 1783, Willmar, MN 56201, and Mark Boeschen (hereafter Chair) 909 Irene Ave Willmar, MN 56201

Chair will be paid an annual stipend of \$5,000 in October 2022, 2023 and 2024 on the following terms and conditions:

A. <u>Duties, Terms and Services</u>: Subject to the terms and conditions of this stipend agreement, the County and EDC hereby agreed to pay an annual stipend to perform the services set forth herein for the EDC's Broadband and Advanced Technology Committee and for broadband planning and outreach activities in Kandiyohi County.

Under this Agreement, Chair will provide the services as described in (attached as Exhibit A) which outlines key duties pertaining to the broadband planning and development in Kandiyohi County. Including, but not limited to, project planning, coordination of efforts, assigning grant writing, marketing, outreach to businesses and citizens in Kandiyohi County.

This stipend agreement shall commence on October 13<sup>th</sup>, 2022, and be completed on or before December 31, 2024, The Stipend will be paid on the condition that the Chair is actively involved on the Broadband and Advanced Technology Committee.

- B. <u>Stipend payment</u>: Through the American Rescue Funds the County agrees to pay Chair a stipend of \$5,000 on October 2022, 2023 and 2024. The total Stipend amount shall not exceed \$15,000.
- C. Payments: Chair shall submit an invoice one time per year beginning on October 1<sup>st</sup> 2022. A final invoice on October 1<sup>st</sup>, 2024.
- D. <u>Liability and Indemnification</u>: Chair represents that the services to be provided under this stipend agreement are reasonable in scope and services. Chair agrees to indemnify and hold harmless the County and EDC against all claims, suits or judgments made.
- E. <u>Confidentiality</u>: Chair acknowledges that during the engagement they may have access to and become acquainted with information about a project. Chair agrees they will not disclose any information, directly or indirectly, about a project, either during the term of this agreement or at any other time thereafter, except as required in the course of this engagement or with the approval of the County and EDC. All files, records, documents, letters, notes and similar items relating to a project, whether prepared by Chair or otherwise coming into possession, shall remain the exclusive property of the County and EDC.

- F. <u>Termination</u>: Either party may terminate this Agreement by giving 30 days' prior written notice to the other. In the event of any such termination, Chair will be provided a stipend based on a prorated percent of the number of months they served during the current calendar year.
- G. <u>Independent Contractor</u>: This Stipend agreement shall not render Chair an employee of the County or EDC.
- H. <u>Non-Discrimination Policy</u>: Chair shall adhere to the County and EDC's non-discrimination policy. The policy states that they do not discriminate on the basis of race, color, sex, national origin, sexual orientation, disability, age or religion in its employment, or the provision of programs and services.

# KANDIYOHI COUNTY & CITY OF WILLMAR ECONOMIC DEVELOPMENT COMMISSION

Ву:	
Aaron Backman	Mark Boeschen
Executive Director	Broadband Chair
Date: October, 2022	Date: October, 2022
Kandiyohi County	
Ву:	
Larry Kleindl	
County Administrator	
Date: October, 2022	

# Exhibit A Scope of Work for Contracted Broadband Planning and Deployment Assistance in Kandiyohi County

The following outline proposes tasks and the proposed estimated timeframe for this agreement. This outline should be considered a starting point for discussion about the preferred process and timeframe to best meet the desired outcome of this project. The full scope of work will be determined by several factors, including:

- 1. Final decisions made by potential broadband service providers and Kandiyohi County who choose to move forward with broadband planning and potential project implementation.
- 2. Funds allocated for broadband deployment during the State of Minnesota Legislative Sessions and other possible funding sources.
- 3. Direction provided by Broadband and Advanced Technology Committee, for advancing the current deployment projects and beginning or continuing future projects. Coordinate with Minnesota Office of Broadband Development. Provide continued communication with providers, the County, EDC, and the Broadband and Advanced Technology Committee.

ARPA FUNDING INFORMATION. Chair acknowledges that the ARPA Funds being provided under this Agreement are from the ARPA Funds distributed to the County.

County has determined that the broadband infrastructure buildout project described in the Scope of Work provided in Exhibit A of this Agreement ("Broadband Project"); and

The U.S. Department of the Treasury ("Treasury") has allocated to the Kandiyohi County ("County"), \$8,390,899.00 of federal stimulus funding from the Coronavirus State Fiscal Recovery Fund and the Coronavirus Local Fiscal Recovery Funds under CFDA No. 21.027 ("ARPA Funds") under Section 603(b) of the Social Security Act, as amended by Section 9901 of the American Rescue Plan Act ("ARPA"); and

ARPA authorizes the ARPA Funds to be used for the following purposes:

- 1. To respond to the COVID-I9 public health emergency or its negative economic impacts, including assistance to households, small businesses, and nonprofits, or aid to impacted industries such as tourism, travel, and hospitality;
- 2. To respond to workers performing essential work during the COVID-I9 public health emergency by providing premium pay to eligible workers;
- 3. For the provision of government services to the extent of the reduction in revenue due to the COVID-I9 public health emergency relative to revenues collected in the most recent full fiscal year prior to the emergency; and
- 4. To make necessary investments in water, sewer, or broadband infrastructure.
- 5. On September 6, 2022, the County authorized \$15,000 of ARPA Funds for the purpose of making necessary investments in broadband infrastructure; and
- 6. the County and Chair desire to enter into this agreement so that the Grantor may provide ARPA Funds under the standard allowance as part of the provision of government services, as allowed under the Final Rule.

EXHIBIT B
Funds Received by Grantee from Grantor from Federal Sources

	Agreement	Date	Amount	Federal Source
1.	Broadband Infrastructure	2022	\$5,000	ARPA
	Grant Agreement – Mark			
	Boeschen			
		2023	\$5,000	ARPA
		2024	\$5,000	ARPA
			\$15,000	



# Agriculture and Renewable Energy Committee 2022-2023 Goals

Mission: To sustain, identify and develop agriculture, agribusiness and renewable energy opportunities.

**Objective:** Target activities that leverage Kandiyohi County's assets in agriculture, with a special emphasis on Ag business, manufacturing, bioscience, technology, renewable energy and research.

# 6 Months (August 2022 - February 2023)

- Complete a feasibility study of industrial hemp in Kandiyohi County with Christianson PLLP Assigned To: Dustin
- 2. Use all of the Agriculture and Renewable Energy Committee's Budget by December 2022 Assigned to: Chris
- 3. Invite Willmar and New London-Spicer Public Schools to speak about greenhouses Assigned to: Dan T.
- Update Kandiyohi County agriculture flyer and create industrial hemp flyer Assigned to: Dan L.

#### 12 Months (August 2022 - August 2023)

- Continue Partners in Ag Innovation Conference in 2023 Assigned to: Dustin
- Create a resource folder for new farmers Assigned to: Nate
- Support farm transfer planning classes with Willmar Community Ed and Ultimate Ag as well as with Ridgewater College Assigned to: Kevin

# Kandiyohi County Child Care

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Zip Code City	2021 2022 CCC# CCC#	2022 CCC#	2021 CCC CAPACITY	2022 CCC CAPACITY	2021 FCC#	2022 FCC#	2021 FCC CAPACITY	2022 FCC CAPACITY	2021 TOTAL CAPACITY	2022 TOTAL CAPACITY	2021 CAPACITY*	2022 CAPACITY*	2021 UNDER '6'	2022 UNDER '6'	2021 CHILDREN	2022 CHILDREN	2021 CHILD 2022 CHILD	2022 CHILD
56201 Willmar	5	4	429	361	46	42	526	492	955	853	_	775	1727	1202	ONDER 3	UNDER 5	CAKEN	CARE NEED
56209 Atwater	0	0	0	0	S	2	85	3	02	22			1077	1303	1001	11/6	-239	-451
56216 Blomkest	0	0	0	0	-	-	2	3 .	9	00	7	48	121	182	103	155	-54	-107
CC2C1 Vandinaki	,	1		1	•	1	OT .	TO	TO	10	6	6	24	19	20	16	-11	-7
SOCST NATIONALI	9	9	0	0	2	2	20	22	20	22	17	19	72	71	19	09	44	41
56253 Lake Lillian	0	0	0	0	2	2	22	22	22	22	19	19	70	36	20 00	3 3		7
56273 New London	0	0	0	0	10	101	116	116	200				2	00	90	31	-19	-12
S6279 Dannack	•	9	•			1		2	077	110	2	99	235	315	200	268	-101	-169
SOCIO PERINDER	•	>	0	0	1	7	10	10	10	10	6	6	70	62	09	53	-51	-44
56281 Prinsburg	0	0	0	0	1	1	12	12	12	12	10	10	8	25	AE	47		
56282 Raymond	0	0	0	0	9	4	89	46	89	46	85	30	110	300	7 8	14		-3/
56288 Spicer	1	1	82	82	10	10	114	112	196	194	731	100	1	COT	16	106	-39	-67
56289 Sunburg	0	0	0	0	0	0	-	-				COT	677	104	190	139	-23	26
Totals	4	"	544	442		,	1	2		0	0	0	38	30	32	26	-32	-26
Cipac.	>	1	110	443	\$	8/	926	868	1467	1341	1249	1142	2222	CAAC	1007	TLUL		